

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 /026 W

----- 049610

R 041901Z JUN 75

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 0074

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 14382

EXDIS

NESCO

E.O. 11652: XGDS-1

TAGS: PORG, OCON, UNESCO, US

SUBJECT: FOLLOW UP TO 97TH EXBD

REF: STATE 128156

1. RE PARA 3 REFTEL, VAN USSEL MAY 22 STATEMENT, TEXT OF WHICH AIRPOUCHED TO DEPARTMENT WITH M'BOW AND ISRAELI STATEMENTS, DID NOT RPT. NOT REFER TO HELSINKI MEETING OF EXPERTS, BUT RATHER EXPRESSED HOPE THAT ISRAEL MIGHT IN FUTURE BE ASSOCIATED WITH EVENTUAL CONVENTION RESULTING FROM MEETINGS OF EUROPEAN AND ARAB MEDITERRANEAN STATES, UNDER 97TH EXBD AGENDA ITEM 4.1.1. TO BEST OF OUR KNOWLEDGE, ISRAELI PARTICIPATION IN OCTOBER 1975 HELSINKI EXPERTS MEETING WAS AN IDEA OF FORMER NETHERLANDS BOARD MEMBER BERNARD DE HOOG. HELSINKI MEETING TO BE HELD UNDER 18TH GENERAL CONFERENCE RESOLUTION 1.321, PARA C AND WILL COMPRISE 12 EXPERTS PARTICIPATING IN PRIVATE RPT PRIVATE CAPACITY.

2. NEVERTHELESS, HELSINKI MEETING WHICH CITED IN PARA 1444 OF 18 C/5 DOCUMENT -- APPROVED BUDGET AND PROGRAM FOR 1975-76 -- HAS ADVANTAGE OF BEING CATEGORY VI MEETING IN WHICH UNESCO DG GIVEN BROAD DISCRETION IN CHOOSING COUNTRIES WHICH WILL BE ASKED TO NAME PRIVATE EXPERTS FOR  
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PARTICIPATION. INDEED GOI ENTITLED TO EXPRESS INTEREST

TO DG IN SENDING PRIVATE EXPERT IF HE SO WISHES. ONLY CONSTRAINT FOR THIS MEETING IS BUDGETARY. FUNDS AVAILABLE FOR TRAVEL AND PER DIEM EXPENSES OF 12 EXPERTS ONLY. COUNTRIES WHICH TENTATIVELY CHOSEN AND ASKED TO SEND PRIVATE EXPERTS INCLUDE US, USSR, FRG, ACCORDING TO KNOWLEDGEABLE SECRETARIAT SOURCE. INVITATIONS WILL NOT BE SENT BEFORE JULY 15, ACCORDING SECRETARIAT PROJECT OFFICER WITH PRIMARY RESPONSIBILITY FOR PREPARATION OF MEETING. IN SUM, HELSINKI MEETING OF PRIVATE EXPERTS IS FIRST STAGE IN EUROPE OF PREPARING CONVENTION ON DIPLOMATIC DEGREE EQUIVALENCY. THEREFORE, MEETING HAS APPARENT SYMBOLIC LINKAGE TO EUROPE, ALTHOUGH WE REPEAT PARTICIPANTS THIS MEETING IS TECHNICALLY ONE OF EXPERTS SERVING IN PURELY PRIVATE CAPACITY. HOWEVER, IT ALSO POSSIBLE TO INVITE MEMBER-STATES TO SEND GOVERNMENTAL OBSERVERS.

3. WE PROPOSE THEREFORE, TO URGE M'BOW TO EXERCISE QUIETLY AND QUICKLY HIS DISCRETIONARY POWER TO INVITE ISRAEL TO SEND AN EXPERT TO HELSINKI MEETING OR TO INVITE ISRAEL AS "GOVERNMENTAL OBSERVER" IN ADDITION TO OTHER NON-EUROPEAN MEMBER STATES WHO WOULD HAVE STRONG INTEREST IN CONVENTION. AS MENTIONED ABOVE, LIMITED BUDGET WILL PERMIT PARTICIPATION OF ONLY 12 PRIVATE EXPERTS. HE MAY THEREFORE HESITATE TO ASK FOR PARTICIPATION OF ISRAELI EXPERT ON GROUNDS THAT SOME "GEOGRAPHIC" EUROPEANS MAY OBJECT TO NECESSARY EXCLUSION OF THEIR EXPERTS. HOWEVER, WE PROPOSE TO STRESS THE IMPORTANCE OF THIS AS A CONCILIATORY GESTURE TOWARDS GOI WHICH LEGALLY DOES NOT REQUIRE APPROVAL OF EXECUTIVE BOARD, GENERAL CONFERENCE OR ANY OTHER GROUPING OF UNESCO MEMBER STATES AND THAT ADDITIONAL SMALL FUNDS SHOULD NOT BE AN OBSTACLE. IN VIEW "PRIVATE" CHARACTER OF MEETING AND DG'S DISCRETIONARY POWERS, WE DO NOT THINK DEMARCHES TO EUROPEAN CAPITALS EITHER NECESSARY OR ADVISABLE.

4. RE NOTIFICATION OF M'BOW THAT US CONTRIBUTION FOR 1974 WILL BE SUSPENDED, WE WOULD SUGGEST SHORT LETTER TO M'BOW FROM PERMREP INSTEAD OF VERBAL NOTIFICATION.  
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M'BOW, FOBES AND OTHER TOP LEVEL UNESCO SECRETARIAT HAVE INDICATED FOR SOME TIME THEIR AWARENESS THAT SUSPENSION OF US CONTRIBUTION IS VIRTUAL CERTAINTY. AS MATTER THEREFORE A QUESTION OF OFFICIAL NOTIFICATION, PERMDEL BELIEVES WRITTEN COMMUNICATION MOST APPROPRIATE.

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5. AS TO LEMAIRE, PROPOSE ASK M'BOW DURING MEETING LATEST ON THIS. DO NOT PROPOSE DISCUSS WITH ISRAELI PERMREP AT THIS TIME AS SEE LITTLE TO BE GAINED.

6. HAVE REQUESTED MEETING WITH M'BOW THIS WEEK AS HE LEAVES FOR AFRICA JUNE 9 AND RETURNS HERE ON JUNE 15 AND LEAVES AGAIN JUNE 18 - 22 ON VISIT TO CZECHOSLOVAKIA. IN VIEW HIS TIGHT SCHEDULE MAY BE DIFFICULT PIN HIM DOWN FOR MEETING. ASSUME DEPT. DISCUSSED THESE ISSUES WITH FOBES IN WASHINGTON. WYNTER VISIT ON 16TH JUNE WILL ALSO PROVIDE OPPORTUNITY FOR CANDID DISCUSSIONS OF POSSIBLE STRATEGIES AT SEPTEMBER EXBD. SUGGEST WYNTER BE SOUNDED OUT ON POSSIBILITY OF RESOLUTION RE RIGHT OF ALL STATES TO BELONG TO A REGION. EFFORTS BY WYNTER WITH PRIVATE CITIZENS SUCH AS YEHUDI MENHUIN MAY IN LONG RUN BE AS PRODUCTIVE A VEHICLE FOR MOVEMENT AS WORKING THROUGH GOVERNMENTS. FINANCIAL STATE OF ORGANIZATION WILL BE MAJOR TOPIC AT SEPTEMBER MEETING.

7. FURTHER POSSIBILITY IS TO SUGGEST TO M'BOW THAT HE MEET PRIVATELY WITH KEY US PERSONALITIES, I.E. CONGRESSMEN, LEADERS OF ACADEMIA, WHEN HE COMES TO NEW YORK IN SEPTEMBER. DEPT. MAY WISH CONSIDER HOW THIS CAN BE ARRANGED. PERMDEL CAN DISCUSS THIS WITH M'BOW IF DEPT. FEELS IT DESIRABLE. FURTHER, M'BOW HAS BEEN ASKED, BUT HAS NOT YET ACCEPTED INVITATION, TO SPEAK BEFORE AMERICAN COUNCIL ON EDUCATION OCTOBER 9 - 10 IN WASHINGTON.

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TON. THIS MAY PROVIDE ADDITIONAL OPPORTUNITY FOR EXPOSURE IN US AND MAY HELP GENERATE MORE FAVORABLE CLIMATE.

8. PERMDEL IS THEREFORE OF VIEW THAT STRATEGY SHOULD BE BROAD AND INCLUDE ALL POSSIBLE ACTIONS COORDINATED AS PART OF PACKAGE WHICH WILL SHOW POSITIVE MOVEMENT AND RECONCILIATION. HINGING US GOVT. ACTION SOLELY UPON RESOLUTIONS OF EXBD WILL NOT LIKELY BE SUFFICIENT AS IT IS DOUBTFUL, AT BEST, IF VOTES AND DEBATES WOULD BE USEFUL PARTICULARLY SINCE THEY WILL COINCIDE WITH WHAT APPEARS TO BE GRADUAL, LOW KEY APPROACH TOWARD MID. EAST SETTLEMENT. ON JERUSALEM ISSUE PARTICULARLY IT MAY BE BEST TO MOVE VERY QUIETLY PENDING PROGRESS ON THE OVERALL PROBLEM OF JERUSALEM. IF THAT GOES FORWARD UNESCO WILL THEN FALL IN PLACE.

9. IN SUMMARY, SUGGEST WE PROCEED (A) TO SEEK INVITATION OF ISRAELIS EITHER AS PARTICIPATING BUT PRIVATE EXPERT OR AS GOVERNMENTAL OBSERVERS AT HELSINKI MEETING; (B) ENCOURAGE LOW KEY VISIT BY LEMAIRE OR OTHER UNESCO REPRESENTATIVE; (C) USE ALL EFFORTS THROUGH PRIVATE CONTACTS TO ENCOURAGE UNESCO ISRAELI RAPPROCHEMENT; (D) EXPOSE M'BOW AS MUCH AS POSSIBLE TO US CONGRESSIONAL LEADERS, INTELLECTUALS AND THE LIKE; AND (E) IF CLIMATE RIGHT AND PASSAGE ASSURED SEEK CO-SPONSORS OF RESOLUTION OF EXBD RE RIGHT OF ALL STATES TO JOIN REGIONS.

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